2 TER DEP 3 CIT 20 C 4 P.O. SAN 5 TEL	EPH W. FLETCHER (SBN 96813) Y ATTORNEY ESA L. JUDD UTY CITY ATTORNEY (SBN 2330 Y OF SANTA ANA IVIC CENTER PLAZA M-29 BOX 1988 TA ANA, CALIFORNIA 92702 EPHONE: (714) 647-5201 SIMILE: (714) 647-6515	DEC 292009 ALAN CARLSON, Clerk of the Co BY A. THAU ALAN CARLSON, Clerk of the Co
6	meys for CUSTODIAN OF RECORD Y OF SANTA ANA POLICE DEPAR	S OF THE TMENT
8	APPELLATE DIVISION	
9	SUPERIOR COURT OF CALIFORNIA	
10	COUNTY OF ORANGE, CENTRAL JUSTICE CENTER	
11 12 PEO	PLE OF THE STATE OF	) Appellate No.: 30-2009-00304893 Case No.: SA128676PE
^~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	JFORNIA,	Case No.: SA128676PE
14	Plaintiff / Respondent,	) ) NOTICE OF MOTION AND
15	vs.	MOTION TO INTERVENE AS REAL PARTY IN INTEREST ANI
16	KHALED,	) FOR REHEARING ON SETTLEM ) OF STATEMENT ON APPEAL;
17	Defendant / Appellant.	) DECLARATION OF TERESA L.
18		
11	Y OF SANTA ANA POLICE PARTMENT,	
21	Real Party In Interest.	
22 23	TO DEFENDANT / APPELLAN	Г, COUNSEL FOR DEFENDANT /
	ELLANT, AND THIS HONORAB	LE COURT:
25	PLEASE TAKE NOTICE that the	CITY OF SANTA ANA hereby files the
11	int Motion to Intervene as Real Party	n Interest.
27		· · ·
28		
///		1

.

## MEMORANDUM OF POINTS AND AUTHORITIES

# I. <u>INTRODUCTION</u>

1

2

3

4

5

6

7

8

9

The CITY OF SANTA ANA hereby seeks to intervene as a Real Party in Interest in the case at bar. The City of Santa Ana must be considered a Real Party in Interest to this case because the appeal presents a direct challenge to the validity of the City of Santa Ana's automated red light photo enforcement camera system and procedures. As such, any decision by the Court will directly affect the City of Santa Ana and its camera system. Accordingly, the City of Santa Ana Police Department is a Real Party in Interest to the instant matter, and thus has the right to participate in these proceedings.

In addition, the City of Santa Ana seeks a rehearing on the Settlement of
Statement on Appeal because the court was presented with only one side of the issues
involving the underlying proceedings, which relate to the City of Santa Ana's automated
photo enforcement system. The City of Santa Ana did not receive any notice or service
of the Notice of Appeal, Appellant's Proposed Statement on Appeal, or the Hearing on
Settlement of Statement on Appeal for this matter, and as a result the City of Santa Ana
was not afforded the opportunity to participate in the hearing.

The underlying issue in this case is not only of great concern to the City of Santa Ana, but also potentially affects other cities operating such systems. As such, the City of Santa Ana herein petitions to intervene as a Real Party in Interest in this matter and also moves for a rehearing on the Settlement of Statement on Appeal due to the lack of due process in the proceedings. In the alternative to such a rehearing, the City requests that the Court accept and file the City's Responding Brief to Appellant's Opening Brief in preparation for further proceedings on the instant appeal.

24

II.

# 25 26

27

28

# THE CITY OF SANTA ANA IS A REAL PARTY IN INTEREST AND SHOULD BE AFFORDED THE OPPORTUNITY TO RESPOND TO APPELLANT'S PROPOSED STATEMENT ON APPEAL AND OPENING BRIEF ON APPEAL

1The City of Santa Ana must be considered a real party in interest to this case2because the appeal presents a direct challenge to the validity of the City of Santa Ana's3automated red light photo enforcement camera system and procedures. As such, any4decision by the Court will directly affect the City of Santa Ana and its camera system.

In addition, the City of Santa Ana made a prior appearance in this matter as a real
party in interest. Specifically, the Santa Ana City Attorney's Office, as counsel for the
Custodian of Records for the Santa Ana Police Department, responded in writing on
November 19, 2008, to the Defendant's informal discovery requests dated November 10,
2008. This response was sent not only to Appellant's counsel but also to the Court. A
true and correct copy of this correspondence is attached herewith as Exhibit "A" and
incorporated herein by this reference.

In previous appeals involving the City of Santa Ana's automated photo 12 13 enforcement citation system, the City Attorney's office received notice, briefing schedules and notification of oral argument. Further, and more importantly, the Supreme 14 15 Court recognized that the City of Santa Ana Police Department is a Real Party in Interest in a similar case in which the Court and the ticketed driver simply ceased serving the 16 City of Santa Ana with notice of an appeal of an automated red-light photo citation. 17 (People v. Fischetti; City of Santa Ana Police Department, Real Party in Interest, 2009) 18 19 Cal. LEXIS 2544 (Cal., Mar. 10, 2009), amending People v. Fischetti, 2009 Cal. LEXIS 1589 (Cal., Feb. 25, 2009). In Fischetti, the California Supreme Court specifically 2021 amended its order granting the City's petition for depublication by changing the case title 22 and adding the City of Santa Ana Police Department as Real Party in Interest. (Id.)

California Rule of Court Rule 8.901(b) provides that when a notice of appeal of an
infraction is filed, the trial court clerk must promptly mail a notification of the file to the
parties. A review of the Court Docket indicates that on April 29, 2009, Defendant's
Notice of Appeal was received and filed with the Court for the case at bar. The Court
Docket also indicates that on April 29, 2009, the Proposed Statement on Appeal was
filed by the Appellant. However, the City never received notice or actual service of

either Appellant's Notice of Appeal or Proposed Statement on Appeal. The Docket also
indicates that on May 19, 2009, the Notice of Hearing on Settlement of Statement on
Appeal was mailed to Defendant, the District Attorney's Office and defense counsel, but
not to the City of Santa Ana. In addition, according to the Court Docket, the hearing on
the Proposed Statement on Appeal was heard by the underlying Court on May 29, 2009.
However, since the City was not provided notice of the appeal or the hearing, the City
was not present.

8 On May 29, 2009, after first becoming aware of the appeal, the City of Santa Ana
9 filed a motion to intervene as Real Party in Interest and requesting a rehearing on the
10 Settlement of Statement of Appeal. Thereafter, on September 23, 2009, the Court
11 officially served the City of Santa Ana with Notice of Filing Record on Appeal and
12 Notice of Briefing Schedule.

Accordingly, the City timely filed a Response Brief on November 23, 2009. However, this Court issued a Minute Order dated December 9, 2009, rejecting the City's filing without prejudice to the making of a motion to appear as real party in interest in this matter. As such, the City files the instant Motion to officially intervene in the instant matter as a real party in interest.

The prospect that the Appellate Division may decide a case of this nature with 18 19 briefing and oral argument by only a single party makes a sham of the adversarial 20system. As the United States Supreme Court has noted, the adversarial system is a 21 bedrock principle of the Anglo-American system of justice. "[Truth],' Lord Eldon said, 'is best discovered by powerful statements on both sides of the question.' This dictum 22 describes the unique strength of our system of criminal justice. 'The very premise of our 23 adversary system of criminal justice is that partisan advocacy on both sides of a case will 24 best promote the ultimate objective that the guilty be convicted and the innocent go free.' 25 26 Herring v. New York, 422 U.S. 853, 862 (1975)." United States v. Cronic, 466 U.S. 648, 27 655 (1984) (footnote omitted).

28

Here, the underlying issue in this case is not only of great concern to the City of 1 2 Santa Ana, but also potentially affects other cities operating such systems. In not being 3 afforded notice of the appeal, Appellant's Proposed Statement on Appeal, or the Hearing 4 for the same, and in the rejection of the City's Responding Brief to Appellant's Opening 5 Brief, the City of Santa Ana has been denied the opportunity to respond and is therefore fundamentally denied notice and the opportunity to be heard on an issue that has 6 7 potential severe consequences for the City of Santa Ana, as well as other cities 8 throughout the state. The failure to allow the City of Santa Ana any opportunity to be heard on the validity of its photo enforcement system is of major character. As such, the 9 10 failure to provide any notice to the City service of the Appellant's Notice of Appeal, or notice of the Hearing on Settlement of Statement on Appeal on the same, deprives the 11 12 City of Santa Ana of due process.

As such, the City of Santa Ana respectfully requests this Court grants its Motion to Intervene as a Real Party in Interest in this matter. In addition, the City of Santa Ana respectfully requests this Court grant its Motion for a Rehearing on the Settlement of Statement Hearing so that the City may sufficiently respond. In the alternative to such a rehearing, the City requests that the Court accept and file the City's Responding Brief to Appellant's Opening Brief in preparation for further proceedings on the instant appeal.

Respectfully submitted,

JOSEPH W. FLETCHER City Attorney

Dated: December 29, 2009

19

20

21

22

23

24

25

26

27

28

Deputy City Attorney

# **DECLARATION OF TERESA L. JUDD**

2 || I, Teresa L. Judd, hereby declare as follows:

I am an attorney duly admitted to practice law before all of the courts of the
 State of California. I am a Deputy City Attorney for the City of Santa Ana and represent
 the Custodian of Records for the City of Santa Ana and the City of Santa Ana as a Real
 Party in Interest in issues relating to the City's automated red light photo enforcement
 camera system and procedures.

8 2. If called to testify as a witness in this matter, I could and would testify,
9 based upon personal knowledge unless stated otherwise upon information and belief, as
10 follows:

On November 19, 2008, as counsel for the Custodian of Records for the
 Santa Ana Police Department, I responded in writing to the Defendant's informal
 discovery requests dated November 10, 2008, for the matter entitled, *People v. Khaled*,
 Case No. SA128676PE. This response was sent not only to Appellant's counsel but also
 to the Court. A true and correct copy of this correspondence is attached herewith as
 Exhibit "A" and incorporated herein by this reference.

To my knowledge, at no time after the trial was heard in this matter was the
 City of Santa Ana provided notice of the Notice of Appeal, Appellant's Proposed
 Statement on Appeal, or the Hearing on Settlement of Statement on Appeal. The City of
 Santa Ana City Attorney's Office first became aware of the appeal of this matter on or
 around May 27, 2009.

5. According to the Court Docket, the hearing on the Proposed Statement on
Appeal was heard by the underlying Court on May 29, 2009. However, since the City
was not provided notice of the appeal or the hearing, the City was not present.

6. On May 29, 2009, after first becoming aware of the appeal, the City of
Santa Ana filed a motion to intervene as Real Party in Interest and requesting a rehearing
on the Settlement of Statement of Appeal.

28

1

17.On September 23, 2009, the Court served the City of Santa Ana with2Notice of Filing Record on Appeal and Notice of Briefing Schedule.

8. The City timely filed a Response Brief on November 23, 2009. However,
this Court issued a Minute Order dated December 9, 2009, rejecting the City's filing
without prejudice to the making of a motion to appear as real party in interest in this
matter.

9. To my knowledge, in previous appeals involving the City of Santa Ana's
automated photo enforcement citation system, the City Attorney's office received notice,
briefing schedules and notification of oral argument from the Appellant and/or the Court.

I declare under penalty of perjury under the laws of the State of California that the
foregoing is true and correct. Executed this 29th day of December 2009, at Santa Ana,
California.

SA L. JUDE



€

MAYOR Miguel A. Pulldo MAYOR PRO TEM Claudia C. Alvarez COUNCIL MEMBERS P. David Benavides Carlos Bustamante Michele Martinez Vincent F. Sarmiento Sal Tinajero



CITY MANAGER David N, Ream CITY ATTORNEY Joseph W, Fletcher CLERK OF THE COUNCIL Patricia E, Healy

# CITY OF SANTA ANA OFFICE OF THE CITY ATTORNEY 20 CIVIC CENTER PLAZA M-29 • P.O. BOX 1988 SANTA ANA, CALIFORNIA 92702 (714) 647-5201 • Fax (714) 647-6515

November 19, 2008

# <u>SENT VIA U.S. MAIL</u> R. Allen Baylis, Esq. 9042 Garfield Avenue, Suite 306 Huntington Beach, California 92646

Re: People v. Khaled Orange County Superior Court Case No. SA128676PE

Dear Mr. Baylis:

The Santa Ana Police Department received your request for discovery pertaining to the above-referenced matter dated November 10, 2008. This letter is provided in response to your request and to inform you of the method by which you may obtain the requested discovery pursuant to *Penal Code* Sections 1054, *et seq*.

I am informed that the Santa Ana Police Department has ordered an evidence package in this matter and it should be received shortly. In addition, *Penal Code* Section 1054.1(a) requires the prosecuting attorney to disclose the names and addresses of persons the People may call as witnesses. The District Attorney's office is charged with prosecution of California *Vehicle Code* violations, however, they do not staff traffic infraction trials in Orange County Superior Court. The City Attorney's office does represent the Custodian of Records for the Santa Ana Police Department. Thus, when a discovery request on a traffic matter is received our office attempts to respond with those items required to be produced under the *Penal Code*. Without question, your requests went beyond the discovery obligation of the agency, however, the Santa Ana Police Department responds and the following disclosure is hereby made:

Officer Mark Bell, 60 Civic Center Plaza, Santa Ana, California 92702 Officer Gary Fratus, 60 Civic Center Plaza, Santa Ana, California 92702 Officer Alan Berg, 60 Civic Center Plaza, Santa Ana, California 92702 Officer James Berwanger, 60 Civic Center Plaza, Santa Ana, California 92702 Vinh Nguyen, City of Santa Ana, 20 Civic Center Plaza, Santa Ana, California 92702

Anthony Parrino, Redflex Traffic Systems, Scottsdale, AZ Edward Tiedje, Redflex Traffic Systems, Scottsdale, AZ Ltr. to Mr. Baylis *People v. Khaled* November 19, 2008 Page 2 of 5

*Penal Code* Section 1054.1(b)-(f) requires disclosure of any statements of a defendant, all relevant real evidence seized or obtained, the existence of a felony conviction of any material witness (there are none in this instance), and exculpatory evidence, and any relevant written or recorded statements of witnesses the prosecutor intends to call at trial.

All real evidence obtained as part of the Santa Ana Police Department's investigation of the charged offense against your client is available for your inspection. Additionally, you may examine items falling within the categories of documents you requested, if those items exist and are not properly classified as work-product or privileged communications. Should you desire a copy of a certain document the Police Department will provide you with a copy at no charge. Voluminous documents may require a short time period for processing or you may choose to arrange for a copy service to be present at your scheduled appointment time.

Please contact the Photo Enforcement Unit at (714) 245-8240 and indicate that you would like to schedule an appointment to obtain any physical evidence and examine documents. If you intend to have a copy service accompany you to the document examination, please advise the Clerk of this the time you make your appointment.

The following additional items you have requested are hereby responded to or specifically objected to on the following grounds:

Request No. 1 See above.

Request No. 2 See above.

Request No. 3

The Santa Ana Police department is not aware that any affidavits of nonliability were submitted in relation to this case. However, to the extent such documents exist, they would be included in the material available for inspection and copying at the Santa Ana Police Department.

<u>Request No. 4</u> City of Santa Ana Department of Public Works, Traffic Engineering 20 Civic Center Plaza Santa Ana, CA 92702 Ltr. to Mr. Baylis *People v. Khaled* November 19, 2008 Page 3 of 5

#### Request No. 5

All materials that the Santa Ana Police Department intends to offer as evidence at trial are available for inspection and copying at the Santa Ana Police Department.

## Request No. 6

All materials that the Santa Ana Police Department intends to offer as evidence at trial are available for inspection and copying at the Santa Ana Police Department.

## Request No. 7

A copy of the citation is available for inspection and copying at the Santa Ana Police Department.

#### Request No. 8

The Santa Ana Police department is not aware of any statements regarding the case other than those set forth in the material available for inspection and copying at the Santa Ana Police Department.

### Request No. 9

The Santa Ana Police Department is not aware of any handwritten notes and/or case memorandums regarding this matter. However, all information that the Santa Ana Police Department intends to offer as evidence at trial is available for inspection and copying at the Santa Ana Police Department.

#### Request No. 10

Digital cameras do not require calibration, nor is there any way to calibrate the camera. Maintenance Job Statistics for the intersection of Seventeenth Street and Tustin Avenue are available for inspection and copying at the Santa Ana Police Department.

#### Request No. 11

The information requested is available for inspection and copying at the Santa Ana Police Department.

#### Request No. 12

The information requested is available for inspection and copying at the Santa Ana Police Department.

#### Request No. 13

The information requested is available for inspection and copying at the Santa Ana Police Department.

#### Request No. 14

A copy of the citation, all photos, a DMV Soundex, and video are available for inspection and copying at the Santa Ana Police Department. Ltr. to Mr. Baylis *People v. Khaled* November 19, 2008 Page 4 of 5

## Request No. 15

Objection. This request is overly broad in that it requests information for a period of 120 days. Without waiving said objections, the Santa Ana Police Department responds as follows: Digital cameras do not require calibration, nor is there any way to calibrate the camera. Maintenance Job Statistics for the intersection of Seventeenth Street and Tustin Avenue and yellow timing information are available for inspection and copying at the Santa Ana Police Department.

#### Request No. 16

Objection. This request calls for information that is protected from disclosure by the attorney-client and/or work-product privileges. However, without waiving said objection, the Santa Ana Police Department responds as follows: Maintenance Job Statistics for the intersection of Seventeenth Street and Tustin Avenue are available for inspection and copying at the Santa Ana Police Department.

#### Request No. 17

Objection. Section 21455.5(c)(1) does not require that the guidelines be written. However, without waiving said objection, the Santa Ana Police Department responds as follows: to the extent that there are written guidelines, they are available for inspection and copying at the Santa Ana Police Department.

#### Request No. 18

Objection. Section 21455.5(c)(2)(A) does not require that the guidelines be written. However, without waiving said objection, the Santa Ana Police Department responds as follows: to the extent that there are written guidelines, they are available for inspection and copying at the Santa Ana Police Department.

#### Request No. 19

A copy of the contract with Redflex is available for inspection and copying at the Santa Ana Police Department.

## Request No. 20

Objection. The Santa Ana Police Department is not the prosecuting agency and is under no obligation to turn over *Brady* material. However, without waiving said objections, the Santa Ana Police Department is not aware of any information or material favorable to the accused, material either to guilt or punishment, or mandated by the United States Constitution.

a. Objection. The request may call for information protected from disclosure by the attorney-client and/or work-product privileges. However, without waiving said objection, the Santa Ana Police Department responds as follows: The Santa Ana Police Department is not aware of any exculpatory evidence favorable to the defendant in this matter.





Ltr. to Mr. Baylis *People v. Khaled* November 19, 2008 Page 5 of 5

> b. Objection. This request assumes facts not in evidence, namely that the photo enforcement program is both selectively and discriminatorily enforced. Without waiving said objection, the Santa Ana Police Department responds as follows: the Santa Ana Police Department has no documents responsive to this request.

### Request No. 21

Objection. This request is overly broad in that it requests documents for the last seven years. However, without waiving said objection, the Santa Ana Police Department responds as follows: a copy of the most recent speed survey is available for inspection and copying at the Santa Ana Police Department.

#### Request No. 22

Objection. The requested information is irrelevant and overly broad. In addition, disclosure of the requested information to a third party would constitute an unwarranted invasion of privacy. Further, the requested information and records are confidential and protected from disclosure by *California Government Code* Section 6254(f) and *California Vehicle Code* Section 20012.

Very truly yours,

JOSEPH W. FLETCHER City Attorney

By: TERESA L. JUDD

Deputy City Attorney

TLJ:

Cc: Officer Gary Fratus, Santa Ana Police Department, Photo Enforcement

Orange County Superior Court Central Justice Center, Department C54 Attn.: Clerk – Lodge with Case No. SA128676PE 700 Civic Center Drive West Santa Ana, CA 92701

1	PROOF OF SERVICE		
2	(C.C.P. SECTION 1013(a), 2015.5)		
3	STATE OF CALIFORNIA, COUNTY OF ORANGE		
4	I am employed in the aforesaid county; I am over the age of eighteen and not a		
5	party to the within action; my business address is 20 Civic Center Plaza, 7 <sup>th</sup> Floor, Santa Ana, California 92702.		
6	On December 29, 2009, I served the foregoing document scribed as: NOTICE		
7 8	OF MOTION AND MOTION TO INTERVENE AS REAL PARTY IN INTEREST AND FOR REHEARING ON SETTLEMENT OF STATEMENT ON APPEAL:		
9	enclosed in sealed envelopes addressed as follows:		
	R. Allen Baylis		
.10	Attorney at Law 9042 Garfield Avenue, Suite 306		
11	Huntington Beach, CA 92646		
12			
13	processing correspondence for mailing. Under that practice it would be deposited with		
14	U.S. Postal Service on that same day with postage thereon fully prepaid at Santa Ana, California in the ordinary course of business. I am aware that on motion of the party		
15	served, service is presumed invalid if postal cancellation date or postage meter date is		
16	more than one day after date of deposit for mailing in affidavit.		
17 18	I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.		
19			
20	Executed on December 29, 2009 at Santa Ana, California.		
21			
22	M Ph		
23	IEANETTE M. PALMA		
24			
25			
26			
27			
28			
20	8		
	8		

İ