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SUPERIOR COURT OF CALIFORNIA COUNTY OF ORANGE CENTRAL JUBTICE CENTER

JUL 21 2010

ALAN CAPLSON, Court of the

SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF ORANGE - CENTRAL JUSTICE CENTER

PEOPLE OF THE STATE OF CALIFORNIA

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27 28) Case Nos. SA151929PE
) SA154656PE
) SA153758PE
) SA154550PE
) SA154097PE
) SA154608PE
) SA152672PE
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) SUPPLEMENT TO DEFEND
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) SUPPLEMENT TO DEFENDANT'S TRIAL
) BRIEF \$21455.5 et. seq.
) EVIDENCE CODE \$\$ 1271; 1280
) GOVERNMENT CODE \$72193
) PENAL CODE \$\$ 684; 19.7
) CAL RULES OF COURT 8.1115
) 6TH Amendment United States

Constitution

TO THE ABOVE-ENTITLED COURT:

The defendants in the above-entitled actions submit this supplemental trial brief in order to inform the Court as to recent cases and issues which bear on the admissibility of the evidence proffered by the People in these cases. Since this case was heard at trial on June 17 2010, new cases have been published which bear on the issues raised at trial an in defendant's previous brief.



AUTHENTICATION OF EVIDENCE

People v. Albert Jerome Beckley Jr. (2010 WL 2293410 As Modified on Denial of Rehearing June 24, 2010) addresses the issue of authentication of digital photographs. The Court in Beckely brings People v. Doggett ((1948) 38 Cal.App.2d 405) and People v. Bowley ((1963) 59 Cal.2d 885) into the 21st century. In 1948 and 1963 when Doggett and Bowley were decided, in order for one to manipulate photographic images and movies one would have to possess the equipment (i.e. special cameras, dark room, equipment and chemicals) and skills to do what was at the time considered "trick photography." This was especially difficult with moving pictures (video). In Doggett a photography expert testified that the photo that was admitted was not a composite and had not been faked. The court in Beckely stated:

"Such expert testimony is even more critical today to prevent the admission of manipulated images that it was when Doggett and Bowley were decided... Indeed, with the advent of computer software programs such as Adobe Photoshop "it does not always take skill, experience, or even cognizance to alter a digital photo." (Parry, Digital Manipulation and Photographic Evidence: Defrauding The Courts One Thousand Words At A Time (2009) 2009 J.L. Tech.& Pol'y 175, 183.) Even the Attorney General recognizes the untrustworthiness of images downloaded from the internet, quoting the court's warning in St. Clair v. Johnny's

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Oyster & Shrimp, Inc. (S.D.Tex.1999) 76 F.Supp.2d 773, 775 that"'[a]nyone can put anything on the Internet. No website is monitored for accuracy and nothing contained therein is under oath or even subject to independent verification absent underlying documentation. Moreover, the Court holds no illusions that hackers can adulterate the content of any website from any location at any time.'"

The Officer Bell testified that, based on his Redflex training the company uses a digital signature to protect the integrity of the data sent from the intersection to the Redflex server in Phoenix. While this may assist in assuring that the images and other data are not adulterated during that transmission, it does nothing to assure that the images and data are not altered, whether willfully or not, once they are in the hands of Redflex and the police.

Additionally, the type of computer generated date and time information at issue here is readily distinguishable from that presented in *People v. Hawkins* (2002)98 Cal.App.4th 1428 in that the date and time information contained in the "data bar" of the Redflex digital images, is not merely a print-out of the computer's internal operations as they were in *Hawkins*. The information in the Redflex data bar is converted from a text output to a digital image which is part of the overall image of the scene depicted in the digital photograph. And even if the date and time were merely a print-out of the computers internal

operations, Hawkins states unequivocally that a computer expert is required to testify in order to establish a foundation for the computer generated date and time information. In these cases, Officer Bell's testimony indicates that he had no personal knowledge as to the date and time of the alleged violation, nor had he verified that any of the citation specific facts contained in the data bar was correct.

Furthermore, the data (date, time etc.) presented in the data bar of the Redflex images is not text based output, but is manipulated by the computer in such a way that it actually becomes part of the overall jpg digital image, and can be easily manipulated or altered with the most basic of photo editing software installed on any computer. Thus authentication of the date, time, length of yellow phase and length of time the light is alleged to have been red must be subject to the analysis for proof of authenticity presented in Beckley supra.

CONFRONTATION OF WITNESSES

People v. Marshall Frank Chikosi 185 Cal.App.4th 238 (May 6, 2010) Supports defendant's claim that his sixth amendment right to confront and cross-examine witnesses was violated by the absence of the employee of Redflex that processed the violation data, photographs and video which resulted in the issuance of the subject citation. The facts presented in Chikosi are readily distinguishable from those presented here. In Chikosi, Officer Rowe (who did not testify) performed the accuracy test on the breathalyzer which was used to determine the defendant's Blood-

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Alcohol level. Officer Rowe made a record of the verification test. Officer Numley testified that he too was qualified to perform the same test that Rowe performed and was qualified to use the machine to perform breath tests on DUI suspects. Also, a forensic alcohol analyst testified as to the accuracy of the breathalyzer. The record made by Rowe was admitted into evidence to show that the machine was operating correctly at the time the Officer Nunley used it to test the defendant's breath. The document produced by Rowe was admissible because it was not used to directly establish defendant's blood alcohol level, only to prove that the machine was working correctly. Here, we have unsworn photos, video and data that were prepared by a third party, independent contractor for the sole purpose of proving the defendant's guilt at trial. The circumstance presented here are even less trustworthy than the sworn affidavits of the lab analysts which were prepared for the sole purpose proving the defendants guilt at trail in Melendez-Diaz. (Melendez-Diaz v. Massachusetts 129 S.Ct. 2527) Just like the lab analysts in Melendez-Diaz, this defendant's sixth amendment right to confront and cross-examine witnesses was violated by the failure of the People to make available for confrontation and crossexamination the persons who obtained and processed the photos, video and data that was used to incriminate him. The processing of the incident information, and search of the DMV records to determine who the vehicle is registered to is the evidence in this case; it is not peripheral to the case and cannot be deemed to be "collateral facts" that do not speak to the defendant's guilt or innocence. The defendant has the constitutional right

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to confront and cross-examine the Redflex employee who processed the evidence in this case. This as yet anonymous person or persons had their fingers on the keyboard of the computer that manipulated the photos to at least some extent, and could have, either by mistake or design, altered the data in such a way as to alter the outcome of this case. The sixth amendment is clearly implicated here.

BUSINESS RECORDS

Evidence Code \$1280 cannot be applied to the evidence provided to the Santa Ana Police Department, as the Redflex employees are not public employees or officers, agents or employees of a public entity, and therefore do not operate under a duty to observe the facts and report them correctly. (See People v. Baske 58 Cal.App.3d 775, 780) In determining whether or not Redflex is an agent or employee of the City or acts as an independent contractor, one must first determine the intent of the parties. The intent of the parties can easily be determined by the language of the Santa Ana/Redflex contract. Section 13 on page 12 of that document clearly states that "Contractor shall during the entire term of this Agreement, be construed to be an independent contractor and not an employee of the City. This Agreement is not intended nor shall it be construed to create an employee-employer relationship, a joint venture relationship, or to allow City to exercise discretion or control over the professional manner in which Contractor performs the services (See Copy of Contract, attached) (See Toyota Motor Sales U.S.A. Inc v. Superior Court (Lee et al. Real Parties in Interest) 220



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Cal.App.3d 864, 873) In applying the test set out in the Restatement Second of Agency section 220 and adopted by the court in *Toyota Id.*, one must conclude that Redflex is an independent contractor. As stated above, that is the relationship established by the terms of the contract.

However the extent of control which Santa Ana may exercise over the details of the work performed by Redflex is minimal. Santa Ana does not choose which employees of Redflex actually perform the processing of incident information. (In fact, neither Officer Fratus, nor the Redflex employees who testified at trial could name the employees at Redflex who processed the incident data in this case.) The City does not oversee the details of the work done to install or maintain the system equipment, hardware or software either at the intersection or at the Redflex facility in Phoenix, AZ. At most, the City provides a set of "business rules" for screening incident data which it expects Redflex employees to follow while processing incidents. However, given that no one knows which employee processed any given incident; there clearly is no accountability for malfunctions or malfeasance.

The work of Redflex clearly is a distinct occupation or Business. The City of Santa Ana is a government agency which includes a Police Department charged with law enforcement duties. Redflex on the other hand is in the business of development, installation and operation of technology for the sole purpose of collecting evidence to be used in the prosecution of traffic infractions. The City does not develop,

install or operate the equipment, which is a separate and distinct occupation and business from that of the City.

In the Redflex facility in Phoenix AZ, the work of the Redflex employees is done by specialists, outside the direct supervision of the City. The City has no supervision over the work done by any Redflex employee in Phoenix or in the field no matter what their occupation or role in the operations of Redflex; other than having supplied the business rules for the screening of incident data.

The City of Santa Ana does not possess the skills required to develop the hardware and software technology employed by Redflex.

The City does not supply any of the instrumentalities, tools, or the place of work for the persons doing the work of Redflex. All of these are supplied by the independent contractor, Reflex.

The business of development, installation and operation of technology used by Redflex to gather the evidence in these cases is not part of the regular business of the City. However Redflex performs these functions for a large number of cities in California and, in fact, world wide. This is the regular business of Redflex.

However, the most important factor in determining whether Redflex is an agent or an independent contractor is whether the employer has the right to terminate the services of the employee whenever he sees fit to do so. (Toyota Id. at 875) Here again, we look to the terms of the contract. Section 21 of the contract states that either party may terminate the relationship for cause if either party commits a material breach of the agreement. This does not constitute an "at will" employment, and thus Redflex cannot be considered an employee or agent of the City.

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Also, Officer Bell had no personal knowledge of the citation specific facts stated in the "Declaration of Custodian of Records" prepared by Redflex, and he did not know some of the specific facts stated in the "Declaration of Custodian of Records" relating to, for example, the average number of incidents recorded per day which Redflex uses to determine if the citations issued on the date of this alleged violation falls within the number required for the incident to be deemed valid. Therefore, Officer Bell's testimony fell short of that necessary to lay a foundation for the evidence presented and could not be deemed sufficient to be a "qualified witness" within the meaning of Evidence Code \$1280. To this, add the fact that all of the evidence collected by Redflex was prepared in anticipation of litigation, and it is clear that none of the evidence can qualify for admissibility under the Government Records exception to the hearsay rule.



CONCLUSION

The court should find that each of the People's exhibits is not admissible evidence in this case. The witnesses lacked sufficient personal knowledge of the facts specific to this case to lay a foundation for the admissibility of the citation, the photographs, video, and the Declaration of Custodian of Records.

Also, Officer Bell's testimony was not sufficient to authenticate the documents, photographs and video presented as evidence in this case. All the witness could say is that the digital images didn't look like they had been altered. All this proves is that if someone (or something) altered the images they did a good job of it.

Admitting the people's exhibits would violate the defendant's sixth amendment right to confront and cross-examine witnesses, as the un-named Redflex employees who obtained and processed the evidence in this case were not available at trial.

Defendant further requests that the Court provide written findings as to each, if any grounds are found for admissibility of any of the contested documents.

Respectfully submitted,

R. Allen Baylis,

Attorney for Defendant



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