# A Compendium of Yellow Interval Increase Studies 

Jay Beeber, Executive Director, Safer Streets L.A. Member ITE

## Executive Summary

Transportation officials and engineers know that the proper timing of the signal change interval is essential to intersection safety. If the yellow interval is too short, a "dilemma zone" is created. Motorists who are unfortunate enough to be within this section of the roadway when the yellow signal illuminates may neither be able to stop safely nor legally enter the intersection before the onset of the red interval. Dilemma zones virtually assure that some percentage of drivers will be forced to brake suddenly or violate the red, thereby creating the potential for rear end collisions or vehicle conflicts within the intersection.

The safety benefit of longer yellow signal times has been proven in a number of studies. In a 2004 Texas DOT study, traffic engineers Bonneson and Zimmerman noted that when the yellow interval duration is set one second longer than the "minimum time" based on the 85th percentile speed, violations decreased by $53 \%$ and crashes decreased by $40 \%$.

As for concerns that drivers will modify their behavior to account for relatively small increases in the yellow interval and still run the red, the available data shows that such an adjustment does not happen.

In the following series of studies, data from various jurisdictions where the yellow interval was increased confirm that a significant safety benefit can be achieved by increasing the yellow interval which consistently results in a reduction in red light running events. The table below summarizes the findings.

| Reduction in Red Light Running After Increase in Yellow Interval |  |
| :--- | :--- |
| Fremont, CA | $77 \%$ reduction after 0.7 sec increase |
| Loma Linda, CA | $93 \%$ reduction after 1.0 sec increase |
| Santa Clarita, CA <br> (Left Turn Lanes) | $58 \%$ <br> reduction after 0.5 sec increase <br> $70 \%$ reduction after 1.0 sec increase |
| Oakland, CA | $87 \%$ reduction after 1.0 sec increase |
| Redlands, CA | $88 \%$ reduction after 0.9 sec increase |
| West Hollywood, CA | $47 \%-70 \%$ reduction after 0.3 sec increase |
| Fairfax Co., VA | $71 \%$ reduction after 0.5 sec increase |

All results were compiled using violation data from red light camera installations. The results show that where there is a high number of red light running events, the yellow interval is likely too short for the needs of approaching traffic. Regardless of the yellow interval time that may have previously been calculated, red light running can be reduced simply by increasing the yellow interval. Further, the results show that the incidence of red light running does not "rebound" to previous levels.

# A Before and After Study of Violations in Fremont, CA Subsequent to an Increase in the Yellow Duration By Jay Beeber, Safer Streets L.A., Member ITE 

## Introduction

Fremont, CA has been using photo enforcement since the early 2000's. In November of 2010, CalTrans officials examined the intersection of Mission Blvd. and Mohave Drive and increased the yellow signal time for the straight through movement by 0.7 second above the minimum time required by state law to a full 5.0 seconds. (See attached email exchanges documenting the change)

On January 31, 2013 we requested violation statistics from Sgt. Mark Dang of the Fremont Police Department. Specifically, we requested the Monthly Redflex Redlight Offender Statistics (RROS) Report (aka Late Time Bar Charts) for the intersection of Mission Blvd. and Mohave Drive for the period April 2010 through December 2012. The reports were received in hard copy format on February 15, 2013. Digital scans of the original reports are available at http://wp.me/almxAG-bz

The report shows, in chart format, the number of violations recorded in each of the four photo enforced lanes of approach to the intersection. Three charts are provided (by time into red, by hour of the day, and by day of the week) for each lane as well as for all 4 lanes combined.

At the west bound approach to the Mission Blvd. and Mohave Drive intersection there are four lanes, all enforced with red light cameras. On the RROS Report, the lanes are numbered starting from the left hand side of the roadway closest to the center median. Lane 1 is the left turn lane, lanes 2 and 3 serve straight through traffic, and traffic in lane 4 may either proceed straight or turn right.


In order to perform the data analysis, we transcribed the data from the hard copy reports into an excel spreadsheet, listing the number of violations in each lane by month. (Spreadsheet available for download at http://wp.me/a1mxAG-ct) Since the goal of the analysis was to study the effect of the increase in signal timing for the straight through movement, we did not consider the violations in lane 1 as only left turns are permitted from that lane, nor lane 4 as that lane serves both straight through and right turn movements. We then added together the number of violations in lanes 2 and 3 to arrive at the approximate number of straight through violations occurring each month.

As stated previously, the signal timing was adjusted upwards by 0.7 second in November 2010. We therefore averaged the number of violations occurring in the previous 7 months to obtain the average number of violations in the "before" period. Since the timing change was made in mid-November, we eliminated that month's data from consideration and averaged the subsequent months' violations to obtain the average number of violations in the "after" period.

## Results

The results appear in the table and chart below.


Immediately after the signal timing increase, the intersection experienced a significant reduction in straight through violations and the lower violation rate has not returned to earlier levels. As can be seen in the above chart, the positive safety results achieved by lengthening the yellow signal time have now remained in place for more than 24 months. Overall, there has been an average $77 \%$ decrease in violations during the study period and we have yet to observe any rebound to previous violation levels. In contrast, the violation rate for the left turn movement, where the yellow time remains unchanged at the state minimum of 3.0 seconds, increased approximately $25 \%$ during the same period (see spreadsheet). The reason for the increase is undetermined at this time, but regardless, it is almost a certainty that if the left turn yellow time had also been increased, the violation rate for that movement would have been significantly reduced as well.

In addition, since the yellow light time was not increased at any of the other red light camera intersections in Fremont, we analyzed the violation rates at those locations over the same time period to determine if there had been any change in violations over the study period. Using the data available at http://highwayrobbery.net/redlightcamsdocsFremontMain.html we charted the total number of monthly violations at all Fremont photo enforced intersections. As the chart below indicates, although the number of violations fluctuates from month to month, there was no overall change in violations at intersections that did not have the signal time increased.


## Conclusions

The absence of an increase in red light running violations both at intersections with longer yellow times and at intersections without increases clearly indicates that motorists do not adjust their driving behavior to any large extent to account for longer yellow times, as critics of this safety countermeasure have often claimed. Furthermore, the immediate and lasting reduction in violations which occurred upon lengthening of the yellow signal time strongly suggests that a large majority of the red light running incidents that had been occurring previous to the timing adjustment were inadvertent, not willful. This was likely primarily due to the use of the posted speed limit to calculate the minimum yellow duration rather than the true approach speed of the vehicles on the roadway.

# A Before and After Study of Violations in Loma Linda, CA Subsequent to an Increase in the Yellow Duration 

In Loma Linda, CA, at the intersection of Barton Road eastbound at Anderson Street, photo enforcement began in January of 2006. The roadway was posted with a 45 mph speed limit with at 4.0 second yellow duration. Per California MUTCD standards, the signal time was deficient by 0.3 seconds. On November $20^{\text {th }} 2006$, city officials increased the yellow signal time by 0.3 seconds to the statutory minimum of 4.3 seconds. As the chart below indicates, there was an immediate $68 \%$ decrease in the number of citations issued from a monthly average of 249 per month to an average of 79 per month. According to city officials, no other engineering or signal timing changes were made.

In the fall of 2009, city officials decided to arbitrarily increase the yellow signal timing an additional 1.0 second. This decision was not based on any engineering study or criteria, simply the will of elected officials to further reduce violations. The timing change was made on November 24, 2009. As before, no other engineering or signal timing changes were made. As the chart below indicates, when the yellow time was increased this additional 1.0 second, citations decreased a further $93 \%$ from the previous monthly average of 79 per month to an average of 6 per month. The total decrease in issued citations in Loma Linda was $98 \%$ when the yellow time was increased from the originally deficient 4.0 seconds to the arbitrary 5.3 seconds. The data supplied indicates that the reduction in violations was maintained through July 2010 and according to elected officials, through the end of the red light camera program in November of 2010 as well.


Raw data in spreadsheet format compiled from official red light camera monthly reports provided by the City of Loma Linda under the California Public Records Act is attached. Original documents available at http://highwayrobbery.net/redlightcamsdocsLomaLindaMain.html.

From: Rigsby, Rhodes
Sent: Tuesday, June 11, 2013 4:35 PM
To: 'Erin.Riches@sen.ca.gov'
Cc: Rigsby, Rhodes
Subject: Yellow Timing Study for Loma Linda
Dear Senate Transportation and Housing Committee:
I have reviewed the attached documents prepared by Jay Bieber of Safer Streets LA. His analysis is correct.
During our 5-year experience with red light cameras from 2005 to 2010, we modified our yellow light durations twice. The first time was after we discovered that our yellow lights did not meet the minimum California standard. At that point, we immediately made the change, which is recorded in Mr. Bieber's analysis as a change from 4.0 to 4.3 seconds. The second time was on my initiative in the fall of 2009, based on my reading of the Texas Highway Institute studies showing that increased yellow durations caused significant decreases in straightthrough and left-turn violations. On this arbitrary basis, we added another 1.0 second to each yellow light at each camera-controlled intersection. We made no other engineering changes and made no change in our enforcement. As the chart shows, the violations decreased by another $90 \%$ overnight, which more than confirms the Texas experience.

I hope this attestation helps you in your deliberations on this topic.
Sincerely,
Rhodes L. Rigsby, M.D., MBA
Assistant Professor, Loma Linda University School of Medicine
Mayor, City of Loma Linda

# Analysis of Violation Data in Left Turn Lanes at RLC Intersections in Santa Clarita After Yellow Interval Changes by Jay Beeber, Executive Director Safer Streets L.A., ITE 

We reviewed the red light camera violation data supplied by the City of Santa Clarita for the ten red light camera monitored intersection approaches. Prior to signal changes, the yellow interval for the protected left turn movement was set at 3.5 seconds at all RLC approaches in the city. Yellow intervals for the left turn movement were increased at seven of the ten approaches. The yellow interval was increased by 1.0 second at both the eastbound and westbound approaches to the intersection of Valencia Blvd and McBean Parkway. The yellow interval was increased by 0.5 second at five additional approaches. The dates of the signal timing changes varied by intersection. Yellow intervals remained at 3.5 seconds at three RLC intersection approaches.

The violation data supplied by the city is broken down by the time-into-red of the violation. Violations occurring within the first 3.0 seconds of the red interval are listed by 0.1 second intervals. All violations over 3.0 seconds are grouped together as one category. The data included all violation events, including those events not deemed to be a citeable offense. Since changes in the yellow interval up to 1.0 second are unlikely to have any effect on violations occurring after 3.0 seconds and many of the late-into-red violations are due to non-citeable offenses such as emergency vehicles, we limited our analysis to violations occurring within 3.0 seconds of the onset of the red interval.

The table below shows the before and after violation numbers and calculated percent change in the average number of monthly violations occurring after the yellow intervals were increased.

| Santa Clarita RLC Violations Left Lanes < 3.0 sec |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Change Date | 02/19/14 | 02/19/14 | 02/24/14 | 08/08/14 | 08/08/14 | 07/11/14 | 07/11/14 |  |  |  |
| Location | VAMB-01 | VAMB-03 | NRMB-01 | WCSC-01 | WCSC-03 | BCNR-01 | NRBC-01* | BCSC-01 | MMMB-01 | OVLY-01 |
| Sept '13 | 143 | 30 | 55 |  |  |  |  |  |  |  |
| Oct '13 | 135 | 38 | 55 |  |  |  |  |  |  |  |
| Nov '13 | 122 | 25 | 57 |  |  |  |  |  |  |  |
| Dec '13 | 114 | 39 | 64 |  |  |  |  |  |  |  |
| Jan '14 | 73 | 17 | 41 |  |  |  |  |  |  |  |
| Feb '14 | 76 | 10 | 22 |  |  |  |  |  |  |  |
| Mar '14 | 26 | 3 | 17 |  |  |  |  |  |  |  |
| Apr '14 | 26 | 8 | 16 |  |  |  |  |  |  |  |
| May '14 | 30 | 13 | 23 | 72 | 23 | 103 | 93 | 92 | 73 | 16 |
| June '14 | 30 | 4 | 13 | 75 | 16 | 90 | 89 | 85 | 100 | 17 |
| July '14 | 27 | 16 | 15 | 85 | 25 | 53 | 59 | 86 | 67 | 16 |
| Aug '14 | 37 | 8 | 14 | 61 | 8 | 26 | 31 | 105 | 91 | 13 |
| Sept '14 | 47 | 12 | 22 | 61 | 13 | 31 | 24 | 114 | 72 | 24 |
| Oct '14 | 44 | 10 | 13 | 54 | 15 | 34 | 30 | 120 | 82 | 25 |
| Nov '14 | 37 | 10 | 13 | 33 | 8 | 31 | 33 | 91 | 60 | 15 |
| Dec '14 | 23 | 11 | 48 | 49 | 17 | 43 | 41 | 78 | 79 | 24 |
| Jan '15 | 28 | 7 | 25 | 37 | 6 | 31 | 40 | 79 | 68 | 14 |
| Feb '15 | 39 | 11 | 16 | 42 | 7 | 41 | 37 | 78 | 74 | 17 |
| Ave Before | 117.40 | 29.80 | 54.40 | 77.33 | 21.33 | 96.50 | 91.00 | 92.80 | 76.60 | 18.10 |
| Ave After | 32.83 | 9.42 | 19.58 | 46.00 | 11.00 | 33.86 | 33.71 |  |  |  |
| \% Change | -72.03\% | -68.40\% | -64.00\% | -40.52\% | -48.44\% | -64.91\% | -62.95\% |  |  |  |

Note that as expected, all intersections where the yellow interval was increased saw significant reductions in red light running violations with the greatest reductions occurring at the two approaches where the yellow was increased by a full 1.0 second. No overall reduction in red light running occurred at the intersections where the yellow interval remained at 3.5 seconds.

The following charts show the violation changes over time at each intersection approach where the yellow interval was increased. Although violations fluctuate month to month, overall, violations have not rebounded to previous levels.








Effect of a One Second Increase in the Yellow Interval - Oakland, CA By Jay Beeber, Safer Streets L.A., Member ITE

Many jurisdictions set the time of their yellow interval to the absolute minimum permitted by law. Often, this causes numerous drivers to inadvertently run the red light by a fraction of a second. The following chart graphs the violations occurring during the first 3.0 seconds after the traffic light has turned red at one such red light camera monitored intersection, High St. and Brookdale Ave., in Oakland, CA. As can be seen, the vast majority of violations are occurring within the first second of the red interval. This is the typical distribution of straight through violations by time-into-red at locations where the yellow interval is set too short for the needs of approaching traffic.


In December 2009, Oakland DOT increased the yellow signal time at this location by 1.0 second. As shown in the chart below from January, 2010, this immediately resulted in the virtual elimination of these early-into-red violations. Note that the high numbers of violations did not simply shift 1.0 second later, they were eliminated. Overall, there was an $87 \%$ reduction in the number of violations within the first second of the red interval.

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Time Into Red Analysis High St. \& Brookdale Ave. Oakland, CA Jan. 2010 1 Second Added to Yellow
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This lower violation level remained constantant throughout the first half of 2010. Unfortunately, under pressure from the Oakland Police Department, who complained that the change was "negatively impacting" the red light camera program, after six months of increased safety for motorists, the Oakland DOT was forced to reduce the yellow interval by 1.0 second back to the prior timing. As a result, the early-into-red violations returned to their previous level.

In May 2014, the City of Oakland ended their red light camera program.

# A Before and After Study of Violations in Redlands, CA Subsequent to an Increase in the Yellow Duration By Jay Beeber, Safer Streets L.A., Member ITE 

The City of Redlands installed one red light camera at the intersection of Citrus Ave. and University St. in May of 2008. The yellow time was set at 3.0 seconds, the minimum duration for a roadway posted at 25 mph . After numerous complaints and a court challenge, the city increased the yellow time by almost a full second to 3.9 seconds on October 1, 2008. Immediately, violations dropped an average of $88 \%$ and remained at the lower rate. The program was terminated at the end of May 2009.


Raw data in spreadsheet format compiled from official red light camera monthly reports provided by the City of Redlands under the California Public Records Act is attached. Original documents available at http://highwayrobbery.net/redlightcamsdocsRedlandsMain.html.

## Case Study: West Hollywood, CA

The City of West Hollywood, CA implemented a red light photo enforcement program in 1999. Currently, 24 approaches at a total of 8 intersections are monitored by red light cameras. Of those, 16 approaches are monitored on a continuous basis. The enforcement systems at the remaining 8 approaches are activated intermittently. Uninterrupted monthly citation figures, therefore, only exist for the 16 approaches where the enforcement cameras are continuously functional.

Until recently, traffic signal yellow intervals in West Hollywood had been set at the absolute minimum time based on the posted speed limit of the roadway. In 2012, the city began implementing a new policy of setting the yellow interval based on the posted speed limit plus an additional 5 mph . This resulted in 0.3 s to 0.4 s of additional time being added to the yellow interval at intersections where the new timing protocol has been employed. The process of re-timing the signals throughout the city has yet to be completed.

The purpose of this analysis is to determine the effect this increase in the yellow interval has had on the citation rate at photo enforced intersection approaches.

The West Hollywood red light camera program provides an ideal test case for this analysis as the city only cites for straight through violations. As a result, all citation data consists only of vehicles proceeding straight through the intersection. At our request, Los Angeles County Sheriff's Deputy Zenon Porche, who administers the city's red light camera program, generated a report detailing the number of monthly citations issued for each intersection approach in the city from the inception of the program through September 2013. In addition, the city's traffic engineering department provided a listing of the months in which the yellow interval was increased at each intersection monitored by red light camera systems. The change dates, along with the before and after yellow interval times, for each red light camera intersection are listed in the table below.

| West Hollywood RLC Intersections <br> Yellow Interval Change Dates |  | NB/SB |  |  |  | EB/WB |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Intersection <br> Changed | Current <br> Yellow <br> Phase | Yellow <br> Phase | YP | Yellow <br> Phase | Yellow <br> Phase | YP |  |  |
| Fountain Av/Crescent Hts Blvd | Oct-12 | $\mathbf{3 . 6}$ | $\mathbf{3 . 9}$ | $\mathbf{0 . 3}$ | 3.6 | 3.9 | 0.3 |  |
| Fountain Av/Fairfax Av | Nov-12 | $\mathbf{3 . 6}$ | $\mathbf{3 . 9}$ | $\mathbf{0 . 3}$ | 3.6 | 3.9 | 0.3 |  |
| Fountain Av/La Brea Av | Oct-12 | $\mathbf{3 . 6}$ | $\mathbf{3 . 9}$ | $\mathbf{0 . 3}$ | 3.5 | 3.9 | 0.4 |  |
| Santa Monica Blvd/ Fairfax Av | Jun-12 | $\mathbf{3 . 6}$ | $\mathbf{3 . 9}$ | $\mathbf{0 . 3}$ | 3.5 | 3.6 | 0.1 |  |
| Sunset BI/La Cienega BI | Jun-13 | 3.0 | 3.6 | 0.6 | $\mathbf{3 . 6}$ | $\mathbf{3 . 9}$ | $\mathbf{0 . 3}$ |  |
| Santa Monica Blvd/La Brea | N/A | $\mathbf{3 . 6}$ | TBD | TBD | $\mathbf{3 . 5}$ | TBD | TBD |  |
| Melrose Av/La Cienega BI | N/A | $\mathbf{3 . 7}$ | TBD | TBD | 3.7 | TBD | TBD |  |
| Beverly BI/Robertson BI | N/A | 3.6 | TBD | TBD | $\mathbf{3 . 7}$ | TBD | TBD |  |

Of the five intersections where the yellow interval had been increased at the time of this study, one was increased in June 2012, two were increased in October 2012, one was increased in November 2012, and one was increased in June 2013.

## Data Analysis and Results

For this study, we compiled the number of citations issued at each photo enforced intersection approach before and after the yellow interval was increased. We eliminated any intersection approach where the enforcement system was not active for all months of the study. Additionally, we eliminated the eastbound and westbound intersection approaches at Sunset Blvd and La Cienega Blvd as the limited after period of three months did not provide sufficient data for a valid analysis. After this data reduction, figures for a total of seven intersection approaches were available for analysis.

For each intersection approach, the average number of monthly citations before and after the signal timing increase was calculated, as was the percent change in the number of citations. The before period for the analysis ran from January 2012 to the month prior to the month in which the signal timing was changed. The after period for the analysis ran from the month after the month in which the signal timing was changed to September 2013, the most recent month for which data was available. The month in which the signal timing was changed was eliminated from the analysis as it contained a mix of before and after data. The results appear in the table below. Months highlighted in yellow represent the months in which the signal timing changes were made.

| N/B LaBrea At Fountain Yellow Interval Increase of 0.3 sec in Oct. 2012 |  | S/B LaBrea At <br> Fountain - Yellow Interval Increase of 0.3 sec in Oct. 2012 |  | N/B Fairfax At Fountain - Yellow Interval Increase of 0.3 sec in Nov. 2012 |  | S/B Fairfax At Fountain - Yellow Interval Increase of 0.3 sec in Nov. 2012 |  | N/B Crescent Hts At Fountain - Yellow Interval Increase of 0.3 sec in Oct. 2012 |  | S/B Crescent Hts At Fountain - Yellow Interval Increase of 0.3 sec in Oct. 2012 |  | N/B Fairfax At Santa <br> Monica - Yellow Interval Increase of 0.3 sec in June 2012 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Month | Citations | Month | Citations | Month | Citations | Month | Citations | Month | Citations | Month | Citations | Month | Citations |
| Jan 2012 | 217 | Jan 2012 | 109 | Jan 2012 | 108 | Jan 2012 | 33 | Jan 2012 | 46 | Jan 2012 | 51 | Jan 2012 | 43 |
| Feb 2012 | 148 | Feb 2012 | 135 | Feb 2012 | 89 | Feb 2012 | 27 | Feb 2012 | 35 | Feb 2012 | 50 | Feb 2012 | 45 |
| Mar 2012 | 160 | Mar 2012 | 134 | Mar 2012 | 93 | Mar 2012 | 35 | Mar 2012 | 49 | Mar 2012 | 59 | Mar 2012 | 48 |
| Apr 2012 | 165 | Apr 2012 | 129 | Apr 2012 | 101 | Apr 2012 | 34 | Apr 2012 | 47 | Apr 2012 | 53 | Apr 2012 | 40 |
| May 2012 | 186 | May 2012 | 142 | May 2012 | 120 | May 2012 | 37 | May 2012 | 49 | May 2012 | 42 | May 2012 | 44 |
| Jun 2012 | 199 | Jun 2012 | 156 | Jun 2012 | 126 | Jun 2012 | 36 | Jun 2012 | 47 | Jun 2012 | 58 | Jun 2012 | 20 |
| Jul 2012 | 156 | Jul 2012 | 149 | Jul 2012 | 129 | Jul 2012 | 39 | Jul 2012 | 53 | Jul 2012 | 59 | Jul 2012 | 28 |
| Aug 2012 | 193 | Aug 2012 | 168 | Aug 2012 | 155 | Aug 2012 | 38 | Aug 2012 | 52 | Aug 2012 | 60 | Aug 2012 | 16 |
| Sept 2012 | 194 | Sept 2012 | 159 | Sept 2012 | 110 | Sept 2012 | 44 | Sept 2012 | 48 | Sept 2012 | 57 | Sept 2012 | 21 |
| Oct 2012 | 129 | Oct 2012 | 128 | Oct 2012 | 100 | Oct 2012 | 42 | Oct 2012 | 49 | Oct 2012 | 20 | Oct 2012 | 27 |
| Nov 2012 | 89 | Nov 2012 | 64 | Nov 2012 | 95 | Nov 2012 | 33 | Nov 2012 | 25 | Nov 2012 | 20 | Nov 2012 | 16 |
| Dec 2012 | 45 | Dec 2012 | 24 | Dec 2012 | 82 | Dec 2012 | 18 | Dec 2012 | 15 | Dec 2012 | 19 | Dec 2012 | 15 |
| Jan 2013 | 42 | Jan 2013 | 55 | Jan 2013 | 54 | Jan 2013 | 17 | Jan 2013 | 19 | Jan 2013 | 19 | Jan 2013 | 22 |
| Feb 2013 | 55 | Feb 2013 | 54 | Feb 2013 | 56 | Feb 2013 | 25 | Feb 2013 | 13 | Feb 2013 | 18 | Feb 2013 | 22 |
| Mar 2013 | 63 | Mar 2013 | 66 | Mar 2013 | 64 | Mar 2013 | 19 | Mar 2013 | 23 | Mar 2013 | 16 | Mar 2013 | 23 |
| Apr 2013 | 56 | Apr 2013 | 48 | Apr 2013 | 18 | Apr 2013 | 21 | Apr 2013 | 27 | Apr 2013 | 15 | Apr 2013 | 23 |
| May 2013 | 56 | May 2013 | 41 | May 2013 | 76 | May 2013 | 10 | May 2013 | 19 | May 2013 | 22 | May 2013 | 27 |
| Jun 2013 | 41 | Jun 2013 | 58 | Jun 2013 | 57 | Jun 2013 | 16 | Jun 2013 | 19 | Jun 2013 | 15 | Jun 2013 | 23 |
| Jul 2013 | 46 | Jul 2013 | 46 | Jul 2013 | 49 | Jul 2013 | 17 | Jul 2013 | 33 | Jul 2013 | 28 | Jul 2013 | 32 |
| Aug 2013 | 61 | Aug 2013 | 39 | Aug 2013 | 43 | Aug 2013 | 18 | Aug 2013 | 22 | Aug 2013 | 17 | Aug 2013 | 28 |
| Sept 2013 | 49 | Sept 2013* | 38 | Sept 2013 | 13 | Sept 2013 | 17 | Sept 2013 | 29 | Sept 2013 | 24 | Sept 2013 | 23 |
| Average Before Change | 180 |  | 142 |  | 113 |  | 37 | Average Before Change | 47 | Average Before Change | 54 |  | 44 |
|  | 55 |  | 48 |  | 51 | Average After Change | 19 | Average After Change | 22 | Average After Change | 19 |  | 23 |
| \% Change | -69.5\% | \% Change | -66.0\% | \% Change | -54.7\% | \% Change | -47.4\% | \% Change | -53.1\% | \% Change | -64.4\% | \% Change | -47.6\% |

A summary table of the above results including a calculation of the overall rate of change in citations at the seven study locations appears below:

| Change in Citations Issued After 0.3 Sec Increase in Yellow Interval West Hollywood, CA |  |  |  |
| :---: | :---: | :---: | :---: |
| Location | Average Citations Before Change | Average Citations After Change | \% Change |
| N/B LaBrea At Fountain | 180 | 55 | -69.5\% |
| S/B LaBrea At Fountain | 142 | 48 | -66.0\% |
| N/B Fairfax At Fountain | 113 | 51 | -54.7\% |
| S/B Fairfax At Fountain | 37 | 19 | -47.4\% |
| N/B Crescent Hts At Fountain | 47 | 23 | -51.3\% |
| S/B Crescent Hts At Fountain | 48 | 19 | -59.3\% |
| N/B Fairfax At Santa Monica | 44 | 23 | -47.6\% |
| Totals | 610 | 239 | -60.9\% |

## Discussion

By increasing the yellow interval by 0.3 s at intersections within the city of West Hollywood, traffic engineers were able to achieve an overall $61 \%$ reduction in red light running at the locations analyzed in this study. Individual intersection approaches saw reductions in the range of $48 \%$ to $70 \%$, with the greatest percentage reductions occurring at locations with the greatest number of red light violations prior to the yellow time change. This result is to be expected as the number of red light violations at intersections where the yellow interval is set at or near the minimum time based on the posted speed limit is consistently found to be relatively high in the first few fractions of a second after the light turns red and decreases exponentially as the time into red increases.

The chart below illustrates the distribution of citations issued at the photo enforced intersection of LaBrea and Fountain Avenues in West Hollywood from the inception of the program through 2010 as a function of the time into red.


This is the typical distribution of red light running events seen for the straight through movement when the yellow interval is set at or near the minimum time based on the posted speed limit. When the yellow interval is increased, violations occurring during the corresponding time period are eliminated.

## Conclusions

The decreased incidents of red light running brought about by the increase of 0.3 seconds in the yellow interval has likely increased safety at intersections where the change has been made. However, additional reductions in red light running incidents along with additional improvements in safety are achievable through additional increases in the yellow interval and possibly other engineering countermeasures. For example, a very modest 0.3 s increase in the yellow interval at the north and southbound approaches to the intersection of La Brea and Fountain Avenues resulted in an average $68 \%$ decrease in red light running from an average of 161 issued citations per month to an average of 52 issued citations per month. By increasing the yellow interval an additional 0.4 s to 0.7 s , red light running incidents would be further reduced. Based on experience at intersections in other jurisdictions where the yellow interval has been increased by 0.7 s to 1.0 s beyond the minimum time and which resulted in an overall $80 \%$ to $90 \%$ reduction in red light running, West Hollywood could expect to reduce the number of red light running events at this intersection, as well as others throughout the city, to no more than 10 and 20 per month by increasing the yellow interval to a similar extent.

Prepared by: Jay Beeber<br>Executive Director - Safer Streets L.A.<br>Research Fellow - Reason Foundation

## Fairfax County, VA

The following two figures show how Fairfax County, VA achieved a significant, sustained reduction in violations when the yellow timing was increased by $1 / 2$ second. Note also that although red-light cameras were present at these intersections during the entire review period, a dramatic reduction in violations was seen only after the yellow timing was increased.



## San Diego

The chart below shows the $30 \%$ to $55 \%$ reduction in violations achieved at San Diego red-light camera sites when the yellow interval times were increased, even by as little as 0.2 second.

RESULTS FROM INCREASING YELLOW TIMES AT 6 of 19 SAN DIEGO RED LIGHT CAMERA SITES:

| INT: | LOCATION | BEFORE YELLOW (seconds) | BEFORE VIOLATIONS (per 100 hrs ) | AFTER YELLOW (seconds) | AFTER VIOLATIONS (per 100 hrs ) | YELLOW INCREASE (seconds) | VIOLATION REDUCTION (percent) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1454 | WB GARNETAVE @ INGRAHAM ST | 3.00 | 98.8 | 3.20 | 55.9 | 0.20 | -43.4\% |
| 1504 | $\begin{aligned} & \text { WB *F' ST @ } \\ & 16 T H \text { ST } \end{aligned}$ | 4.00 | 49.4 | 4,90 | 22.5 | 0.90 | -54.5\% |
| 1534 | WB MIRAMAR RD @ CAMINO RUIZ | 4.40 | 42.5 | 4.80 | 29.8 | 0.40 | -29.9\% |
| 1541 | NB MISSION BAY DR TO WB GRAND AVE | 3.10 | 363.4 | 4.70 | 42.2 | 1.60 | -88.4\% |
| 1542 | SB MISSION BLVD @ GARNET AVE | 3.00 | 49.9 | 3.70 | 30.3 | 0.70 | -39.3\% |
| 1553 | EB MIRA MESA BLVD <br> @ SCRANTON RD | 3.90 | 98.7 | 4.30 | 52.7 | 0.40 | -45.6\% |

SOURCE: San Diego Photo Enforcement System Review January 14, 2002

## FHWA Recommended Practices

In addition to the ITE, the USDOT and FHWA also provide recommended standards for the setting of yellow signal times. In their presentation regarding countermeasures for red light running, available at http://safety.fhwa.dot.gov/intersection/redlight/outreach/marketing/rlr pps022509/long/, under the heading "Improve Signal Timing" (slides 27-28) are the following guidelines:

- Traffic engineers should make sure that yellow change interval is set properly. This step is covered in the field review checklist that was presented in an earlier slide.
- Research shows that yellow interval duration is a significant factor affecting the frequency of red-light running and that increasing yellow time to meet the needs of traffic can dramatically reduce red-light running.
- When yellow intervals are set too short for the prevailing speed, there is likely to be a higher incidence of red-light running due to drivers being caught in the dilemma zone.
- If the approach speed is not known, then the speed limit plus $10 \mathrm{mi} / \mathrm{h}$ is recommended. Studies show that most speed limits in general are 8-12 mi/h below the prevailing speed.
- An additional 0.5 sec of yellow time should be considered for locations with significant truck traffic, significant population of older drivers
- Yellow times less than recommended by this equation result in more red-light violations and higher crash rates.
- Increasing yellow times that are shorter than recommended by this equation has been show to reduce severe red-light related crashes. A 1.0 sec increase in yellow time results in 40 percent decrease in severe red-light related crashes.

Using an approach speed of 10 mph over the posted speed limit results in an additional 0.7 second yellow time. Adding the recommended 0.5 second for truck traffic and older drivers yields a total of 1.2 seconds of additional yellow.

## Drivers Do Not Adapt to Longer Yellow Durations of About 1 Second.

In addition to the evidence presented above from locations where yellow signal times have been increased with no adaptation by drivers, other independent studies have found similar results.
"The data show that the percentage of last-to-cross vehicles clearing the intersection $(T+0.2)$ seconds or more past the yellow onset was not appreciably changed by the extension of the yellow phase."

## The Influence of the Time Duration of Yellow Traffic Signals on Driver Response, Stimpson/Zador/Tarnoff, ITE Journal (November 1980) <br> "Research has consistently shown that drivers do not, in fact, adapt to the length of the yellow."

## Determining Vehicle Change Intervals - A Proposed Recommended Practice,Institute of Transportation Engineers (1985)

"Drivers do adapt to the increase in yellow duration*; however, this adaptation does not undo the benefit of an increase in yellow duration."

## Effect of Yellow-Interval Timing on Red-Light-Violation Frequency at Urban Intersections, Bonneson/Zimmerman, Texas Transportation Institute (January 2004)

*Note, however, that the adaptation found was minor, shifting the statistical curve about 0.2 of a second. Most other studies at photo enforced intersections over long periods of time show no increase in red light running after the initial reduction in violations. This suggests that drivers do not adapt to the increase in yellow duration in any meaningful way. Yet even in this one study that suggested that drivers may adapt to a longer yellow time, the evidence showed that the safety benefit of a $53 \%$ decrease in violations and $40 \%$ decrease in crashes far outweighed any driver adaptation.

## Conclusions

If the yellow signal time was increased at red light camera locations, violations would be greatly reduced resulting in a significant increase in safety as well as eliminating the needless ticketing of tens of thousands of otherwise law-abiding motorists every year. The lack of a rebound in violations or collisions, even after a number of years of motorists experiencing longer signal times, belies the notion that motorists can perceive this change and will adjust their driving behavior. All the evidence to date indicates that this does not happen. In fact, the evidence shows just the opposite, that once the yellow light time is increased, violations and collisions are significantly reduced, never to return.

